

United States Department of the Interior



FISH AND WILDLIFE SERVICE Ecological Services 6669 Short Lane

6669 Short Lane Gloucester, VA 23061

June 10, 2008

Ms. Kimberly D. Bose, Secretary Federal Energy Regulatory Commission 888 First Street, NE Washington, DC 20426

Attn: Allan Creamer

Re: Appalachian Power Company Smith Mountain Project No. 2210 – Application for New License

Dear Ms. Bose:

This letter regards the U.S. Fish and Wildlife Service's (Service) review of the Appalachian Power Company (AEP) Application for New License that was submitted to the Federal Energy Regulatory Commission (FERC) by cover letter dated March 26, 2008. Our comments herein are limited to the Roanoke Logperch (*Percina rex*) Plan dated March 2008 (Plan) that is located on the last two pages of Volume VII of the Application for New License. These comments address the Roanoke Logperch Plan only. This letter constitutes the comments of the U.S. Fish and Wildlife Service (Service) and is submitted in accordance with provisions of the Endangered Species Act (87 Stat. 884, as amended; 16 U.S.C. 1531 et seq.).

Second page, item # 1, last sentence: The Service recommends broadening the language in this sentence to allow AEP, the Virginia Department of Game and Inland Fisheries (VDGIF), and the Service more flexibility in assigning funds for Roanoke logperch recovery. While "... habitat restoration and reintroduction of the species" are important, they should be two of many options to assist with recovery. The Service recommends that the last sentence of item #1 be replaced with the following text:

These projects may include, but will not necessarily be limited to, habitat restoration, reintroduction, population augmentation, research, watershed planning, and habitat monitoring.

The following information on ongoing projects was provided in our March 3, 2008 letter to you. We have included it in italics:

Individual Recovery Projects in Need of Funding

The Service and/or partners are currently working on numerous efforts to recover the Roanoke logperch. Funding assistance is needed with all of the recovery actions listed below (not listed in any order of preference):

- o The Service and partners are currently planning to reintroduce logperch to suitable habitat where they are not currently found. These populations will be monitored for a minimum of five years. These efforts could greatly expand the range of the logperch and help recover the species. Estimated Cost: \$200,000 over 5 years.
- The Virginia Department of Game and Inland Fisheries currently employs a fulltime biologist who is working to restore stream habitat in the upper Roanoke River to benefit the Roanoke logperch and water quality. Funding is needed to employ another biologist over the next 10 years to expand the restoration of logperch habitat in the Upper Roanoke River watershed. Estimated Cost: \$750,000 over 10 years.
- o The Service is currently working on the demolition of Wasena Dam on the mainstem Roanoke River in Roanoke, Virginia. The project involves the removal of 255 linear feet of abandoned 60-inch sewer line and casement impounding the Roanoke River. The purpose of the project is to restore fish passage and habitat for the Roanoke logperch. Estimated Funds Needed: \$1 million
- o Funding is currently needed to provide the 25% landowner cost share for ongoing stream restoration efforts. This could greatly increase land enrollment to clean up the Upper Roanoke River watershed. Estimated Cost: \$25,000 per year over the life of the license adjusted for the cumulative consumer price index.
- o The Service and partners are currently working to identify and reduce major sources of sedimentation in the Pigg River. To identify these sources, we plan to contract with a consulting firm and establish permanent water quality monitoring stations at strategic locations in the Pigg River and tributaries. Remediation of sediment sources will follow. Estimated Cost: \$350,000 over 5 years.
- Efforts are currently underway to remove Power Dam on the Pigg River.
 Removal of the dam would re-connect up and downstream Roanoke logperch populations and promote recovery. Dam removal would provide water quality benefits and have a beneficial economic impact on Franklin County. An Environmental Assessment is currently being prepared and dam destruction should occur soon thereafter. Dam failure is a possibility and would have significant financial implications if it were to occur. Funding is needed to help

complete the environmental review process, remove the dam, and monitor Roanoke logperch locations, post-removal. Estimated Funds Needed: \$500,000

O The Environmental Protection Agency and Virginia Department of Environmental Quality have completed a bacterial Total Maximum Daily Load (TMDL) document for the Pigg River, and Snow, Story, and Old Womans Creeks in Franklin and Pittsylvania Counties, Virginia (http://www.deq.virginia.gov/tmdl/apptmdls/epa/epapigg.pdf). TMDL implementation is currently underway to reduce bacterial sources to these waterways. Estimated Cost: \$700,000 per year for 5 years.

The Service would be glad to provide additional information on any of the above recovery initiatives.

The Service continues to solicit funding for these projects and others that are currently in the planning stages. All costs are estimated and most of these projects could be completed over time with smaller annual contributions.

Second page, item # 2: The Service recommends that the following sentence be added to item # 2:

Projects selected for funding during a given year will be determined by mutual agreement of a three-party committee (Committee) comprised of one representative from AEP, VDGIF, and USFWS.

Second page, last paragraph: In the last paragraph of the Plan, AEP states the following:

"Appalachian is anticipating that the costs associated with the development, funding, and completion of projects related to the recovery of the Roanoke logperch will be \$50,000 per year."

To avoid confusion, the Service recommends that the following text be added to this paragraph:

Provision of funding by AEP will be initiated the year in which the new license is approved by FERC and provided annually thereafter for the life of the license. Funding will be adjusted annually for inflation, etc. based on the consumer price index.

There may be projects supported by the Committee that would require annual funding in excess of \$50,000. In other years, while it is not anticipated, there could be funding in excess of what could be spent during any given year. In addition to the text above, the Service recommends that the following sentence be added to the last paragraph on the second page:

Funds may be withheld by the Committee during any given year, for expenditures in future years.

The Service and partners would welcome the financial assistance of AEP with these and additional projects to support the recovery of the Roanoke logperch. Annual contributions of \$50,000 per year would greatly support these efforts. If you have questions, please contact William Hester at (804) 693-6694, extension 134.

Sincerely,

Karen L. Mayne Supervisor Virginia Field Office

cc: AEP, Roanoke, VA (Teresa Rogers)
AEP, Columbus, OH (John Magalski)
VDGIF, Forest, VA (Bud LaRoche & Scott Smith)



COMMONWEALTH OF VIRGINIA

L. Preston Bryant, Jr.

Secretary of Natural Resources

Department of Game and Inland Fisheries 1132 Thomas Jefferson Road Forest, Virginia 24551-2269

Robert W. Duncan

Director

July 9, 2008

Teresa P. Rogers Process Supervisor I AEP-Appalachian Power Company Hydro Generation P. O. Box 2021 Roanoke, VA 24022-2121

Re:

Appalachian Power Company Smith Mountain Project No. 2210 Request for Comments on the Roanoke Logperch Management Plan

Dear Ms. Rogers:

Thank you for the opportunity to comment on the Roanoke Logperch (Percina rex) Plan for the Smith Mountain Project dated March 2008. We have reviewed the June 10, 2008 comments submitted by the U. S. Fish and Wildlife service and support their comments, however, we would like to make several more specific comments regarding the plan and these recommendations are outlined below.

MEASURES TO RECOVER SPECIES AND HABITAT

Item #1 – We agree with the USFWS recommendation to broaden the potential list of projects as outlined in their letter, however, we would also like to include population monitoring and trend analysis, range assessment and potential habitat evaluation to their list. In terms of more specifics regarding habitat restoration, we would recommend that basin wide restoration needs surveys be completed on the following watershed by order of priority.

- 1. Goose Creek
- 2. Otter River
- 3. Pigg River
- 4. N. Fork Roanoke River
- S. Fork Roanoke River
- 6. Falling River
- 7. Blackwater River

4010 West Broad Street, P. O. Box 11104, Richmond, VA 23230-1104 (804) 367-1000 (V/TDD) Equal Opportunity Employment, Programs and Facilities FAX (804) 367-9147

Teresa P. Rogers July 9, 2008 Page 2

These surveys would determine what percent of each basin is in need of restoration and what restoration efforts would be required. It is anticipated that once survey efforts have been completed the following restoration projects would be implemented where necessary.

- Streambank rehabilitation/shaping
- Riparian revegetation
- Channel engineering
- Livestock fencing
- Alternate livestock water source development
- Livestock crossings
- Nutrient management

The USFWS included reintroductions in their list of potential projects to be implemented within the management plan. We envision that reintroduction projects within the management plan may be to assist with propagation culture efforts currently being conducted and would certainly include reintroduction monitoring efforts to determine the success of the program. A reintroduction program would be considered a success if a viable population is established in a stream which consists of multiple natural year classes. Our initial recommendation is that reintroduction projects could be conducted on the following rivers in the upper Roanoke River basin if suitable habitat is found.

- Blackwater River
- Falling River
- Staunton River (Roanoke River mainstem below Leesville Dam to Brookneal, VA)

The USFWS also listed population augmentation as a potential project to be accomplished under the management plan. We anticipate that such projects would be determined based on results of the basin wide restoration surveys as recommended in Item #1 above. In streams that have limited Roanoke logperch populations, it may be prudent to augment the populations after the population limiting factors have been addressed such as habitat restoration.

The USFWS also recommends that research be considered as potential projects within the management plan. We are in agreement with this need. We anticipate that as populations are reintroduced or augmented, there may be success or failure and research could be key to determining why success or failure occurred and could greatly improve the chances of success with future reintroductions or augmentations.

Item #2 – We are in agreement with the USFWS recommendation to add a sentence regarding project selection to be determined by mutual agreement of the three-party committee comprised of AEP, VDGIF and USFWS.

Teresa P. Rogers July 9, 2008 Page 3

COSTS ASSOCIATED WITH IMPLEMENTATION OF PLAN

We are in agreement with the USFWS in regard to the funding to be initiated the year in which the new license is approved by the FERC and provided annually thereafter for the life of the license. We also agree that the annually funding should be tied to the Consumer Price Index (CPI) each year. We also support the concept of being able to roll any unspent funds over into the next year as it may be necessary to "bank" funds to complete more expensive projects in any given year.

Please give me a call if you have any questions regarding these comments.

Sincerely,

/S/ A. L. LaRoche, III

Arthur L. LaRoche, III Regional Fisheries Manager

ALL/all

Pc:

R. Fernald - VDGIF

W. Hester - USFWS

F. Leckie - VDGIF

S. Smith - VDGIF

